



**HULL SAFEGUARDING
ADULTS PARTNERSHIP BOARD**

ANNUAL REPORT

2024-2025

CONTENTS PAGE

PAGE

3	FOREWORD
4	INTRODUCTION
5-9	HSAPB STRUCTURE
10-11	AREA PROFILE
12	ADULT SOCIAL CARE SERVICES
13-14	SAFEGUARDING DATA
15-16	MAKING SAFEGUARDING PERSONAL
17	VOLUNTARY AND COMMUNITY SECTOR
18	HUMBERSIDE POLICE
19	HUMBER AND NORTH YORKSHIRE INTEGRATED CARE BOARD
20-23	LEARNING AND IMPROVEMENT
24-25	HULL AND NATIONAL SAFEGUARDING WEEK 2024
26-27	CONCLUSION AND FORWARD PLAN 2025 / 2026

FOREWORD by Kay Durrant



I am pleased to present the Hull Safeguarding Adults Partnership Board Annual Report for 2024–2025. This report reflects our collective commitment to protecting and promoting the rights, safety, and wellbeing of adults at risk across our community. The strength of partnership working across Hull, and our ambition to continually improve our responses to adult at risk, deserves recognition.

Over the past year, we have continued to strengthen our collaborative approach, working closely with statutory partners, voluntary organisations, and community groups to ensure that safeguarding remains at the heart of all we do. Our focus has been on learning from experience, improving practice, and embedding a culture of accountability and transparency.

Despite the challenges posed by increasing demand and resource pressures, our partnership remains steadfast in its mission: to prevent harm, protect those most vulnerable, and promote independence and dignity.

I would like to thank all partners, practitioners, and community members for their dedication and hard work. Together, we will continue to build a safer, more inclusive environment for adults at risk. What matters to me is that we never lose sight of who matters most, and that is our adults in Hull. They deserve a Safeguarding Adults Board that does all it can to ensure a culture of high support and high challenge.

As Independent Chair, I have been supported by the Hull Safeguarding Adults Board Business Unit and together we have ensured continued progress which could not have been achieved without our sub-group chairs who have made a real difference, alongside our partners and community groups. I have witnessed strong leadership from the three statutory partner executive members with clear support and commitment from Elected Members. As a collective, our quality assurance processes have ensured that we identify key areas of priority and identify what is working well and what needs to improve.



Front line practitioners have worked tirelessly, multi-agency relationships are strong operationally and good practice has been seen, with new learning embedded. Working with others in Hull from other boards and partnerships, and within the region and nationally, has provided more opportunities to be more efficient and effective.

Finally, I want to mention those adults who have worked with us to share their lived experience and to tell us exactly how it is. We do have more to do and should not be complacent, as our current and future service users and their families deserve nothing less than our best.

A handwritten signature in black ink that reads 'K. Durrant'.

KAY DURRANT

Independent Chair of the Hull Safeguarding Adults Partnership Board

INTRODUCTION

Over the last year, the Hull Safeguarding Adults Partnership Board has continued to evolve, working alongside all organisations who have a responsibility for supporting adults at risk. High levels of engagement, commitment and respectful challenge have been very evident, ensuring that the needs and experiences of adults, families and the local community have remained at the heart of our work.

The Hull Safeguarding Adult Partnership Board Annual Report (2024/2025) details progress made during this reporting period, alongside the arrangements for how safeguarding partners, within Hull, work effectively together to keep adults safe.

This annual report demonstrates how all relevant agencies have worked together to ensure effective and impactful safeguarding arrangements, with a particular focus on building strong partnership relationships at all levels.

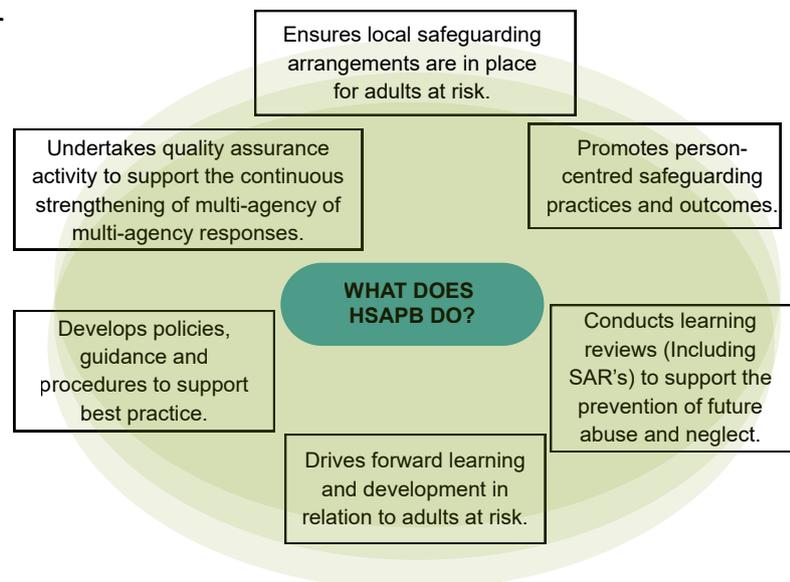
The Hull Safeguarding Adults Partnership Board (HSAPB) is a statutory body established under Section 43 of the Care Act 2014, which requires every local authority to set up a Safeguarding Adults Board in its area. The HSAPB operates at a strategic level, ensuring that local safeguarding arrangements work effectively to help and protect adults from abuse and neglect.

The main objective of Hull Safeguarding Adults Board is to seek assurance that local safeguarding arrangements act to help and protect adults in its area who:

- have needs for care and support (whether or not the local authority is meeting any of those needs).
- are experiencing, or at risk of, abuse or neglect; and as a result of their care and support needs are unable to protect themselves from either the risk of, or the experience of abuse or neglect.

Safeguarding Adults Partnership Boards have three key duties, as defined in the Care Act 2014. They must:

- Develop and publish a strategic plan.
- Publish an annual report.
- Commission Safeguarding Adults' Reviews (SARs).



STRUCTURE AND FUNCTION OF THE HULL SAFEGUARDING ADULTS PARTNERSHIP BOARD

In Hull, responsibility for safeguarding adults is led by the three statutory safeguarding agencies: Hull Local Authority, NHS Humber and North Yorkshire Integrated Care Board (ICB) and Humberside Police. The three statutory safeguarding partners contribute financially to the functioning of the Hull Safeguarding Adults Partnership Board and collaborate closely with multiple relevant partner agencies across Hull.

The statutory partners form the Hull Safeguarding Adults Safeguarding Partnership Executive Board (HSAPB Executive Board), with attendance from additional safeguarding agencies and Elected Member representation.

Throughout the 2024–2025 reporting period, the HSAPB Executive Board has consistently held quorate bi-monthly meetings, chaired by the HSAPB Independent Chair, reflecting a strong and sustained commitment to collaboratively ensuring effective arrangements are in place to support adults at risk. Additional in-person strategic planning sessions have further reinforced this collaborative approach.

Transparent records of each meeting are clearly kept through minutes, an action tracker and risk register.

				
Tracy Meyerhoff	Simon Vickers	Julie Wilburn	Councillor Linda Chambers	Kay Durrant
Executive Director of Adult Social Care & Health (DASS)– Hull City Council	Detective Superintendent – North Bank Crime Lead - Humberside Police	Deputy Director of Safeguarding - NHS Humber and North Yorkshire Integrated Care Board (ICB)	Cabinet Portfolio Holder – Adult Services and Public Health	HSAPB – Independent Chair

Evidenced based priorities for 2025- 2027 were decided by executive leads, following consultation with agencies involved in working with adults at risk and informed by learning from adult experiences identified through quality assurance activity, including reviews.

It was agreed that the HSAPB would give particular focus to impactful learning, supporting practitioners to work with adults experiencing self-neglect, ensuring that the voices of adults and their family networks inform safeguarding responses, and the HSAPB having a focus on understanding and tackling exploitation.

Under the current arrangements, subgroups are in place which drive forward the agreed priorities of the Hull Safeguarding Adults Partnership Board, alongside the Hull Safeguarding Adults Partnership Board Business Unit. Safeguarding partners take a shared responsibility in chairing the subgroup meetings which enables joint working and ownership in relation to areas of focus.

Within all subgroups there is multi-agency representation and engagement from across the partnership, including the voluntary and community sectors, housing, police, probation, adults social care, health colleagues and drug and alcohol agencies.

Attendance is good, and all agencies actively contribute and demonstrate tangible investment in progressing forward activity to improve outcomes for adults.

There has been evident commitment by all agencies to further develop working practices with synergy. Strong relationships have been forged which will continue to ensure that the needs of adults at risk, and in need of help, are responded to proactively and promptly.

Agendas and facilitative discussions at all meetings focus on safeguarding practice, impact and continual improvement.



Excellent interface also exists between other boards, with co-located arrangements in place to enable strong cross-system collaboration. Daily joint working takes place across the Hull Safeguarding Adults Partnership Board, the Hull Community Safety Partnership, Hull Safeguarding Children Partnership and the Health and Wellbeing Board, with all partnerships meeting together quarterly, as the Hull Collaborative Partnership.

The aim has been achieved of delivering change through collective effort to better integrate and align the work of the four constituent strategic partnerships.

Emerging themes from each partnership are identified to provide an integrated city-wide response., recognising the combined value of all partnerships working together. All information is shared on the Collaborative Website to ensure a streamlined and integrated platform.

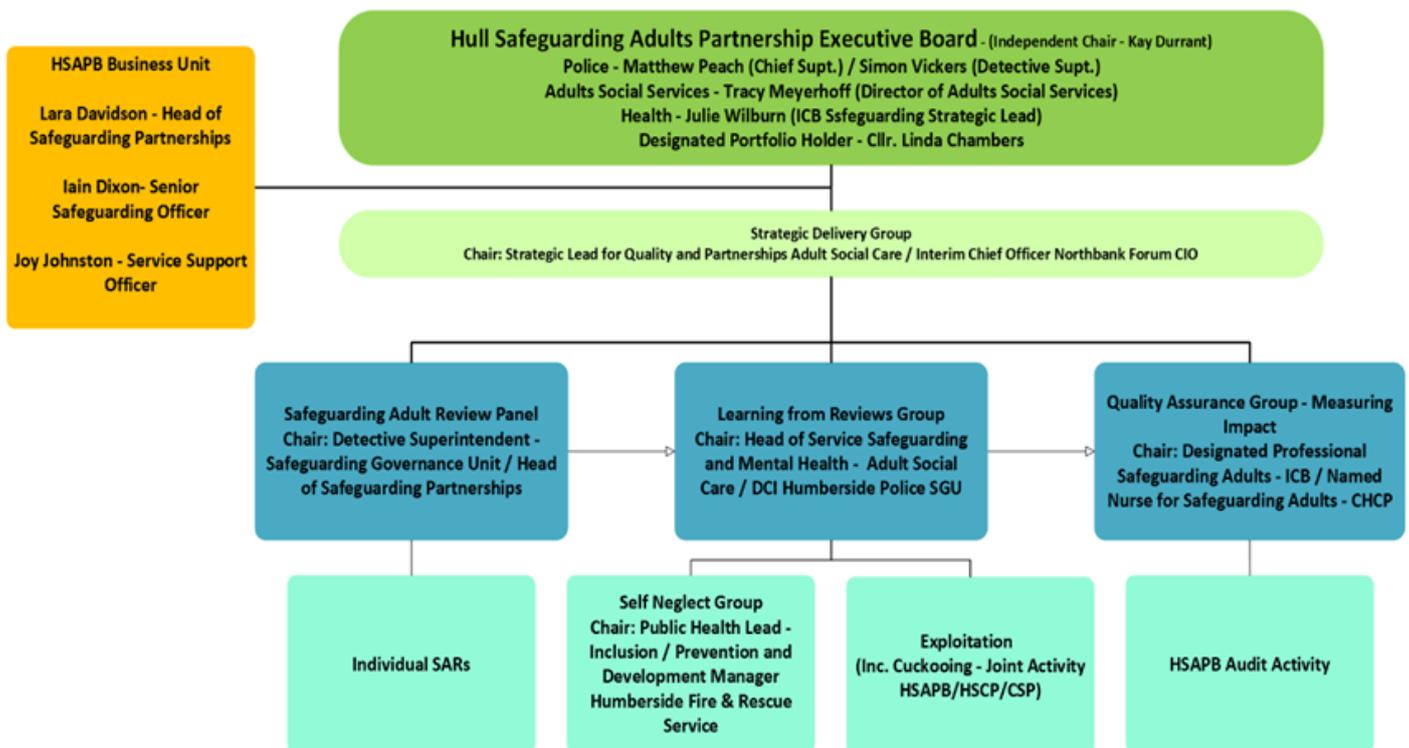
Adults, children and communities' benefit from agencies working together, as learning is shared across organisations and a consistent approach is adopted to the provision of support. Priority collaborative themes for this reporting period have been exploitation, domestic abuse, combined learning and ensuring a trauma informed approach.

HULL SAFEGUARDING ADULTS PARTNERSHIP BOARD STRUCTURE

The service delivery framework for the Hull Safeguarding Adults Partnership Board provides clear lines of accountability in terms of driving forward priorities for adults at risk in Hull and ensures an effective system for reporting and assurance.

The arrangements are accepted and adhered to within the wider governance of the statutory partner organisations and link with the Hull Community Plan.

The governance arrangements and structure for the HSAPB are illustrated below.



HULL SAFEGUARDING ADULTS PARTNERSHIP BOARD STRUCTURE



During this reporting period the Hull Safeguarding Adults Partnership Board Business Unit has been strengthened through the creation of a HSAPB Senior Safeguarding Officer post, working alongside a Service Support Coordinator.

Towards the latter end of this reporting period, the HSAPB Manager post evolved into a Head of Safeguarding Partnerships post due to a shared vision to enhance alignment between the adults and children safeguarding partnerships, promoting a more cohesive, family-focused approach.

Staffing arrangements have remained stable and consistent over this yearly reporting period, with strong working relationships supporting the volume of activity which takes place under the Hull Safeguarding Adults Partnership Board, and cross-partnership activity.

Hull Safeguarding Adults Partnership Board vision and key principles underpinning our work include:

All relevant agencies to work together to enable people to live in safety, where our community has a culture that supports the protection of a person's health, wellbeing and right to live free from harm, abuse and neglect and promotes the views, wishes and beliefs of adults in any decisions made.

HSAPB to ensure we have a culture which is inclusive and accountable. We will focus on valuing diversity and ensuring safeguarding is responsive to culture, identity and individual need.

Ensuring that the voices of adults and their families are at the heart of all activity, embracing the ethos that their experiences inform the development and delivery of services within Hull.

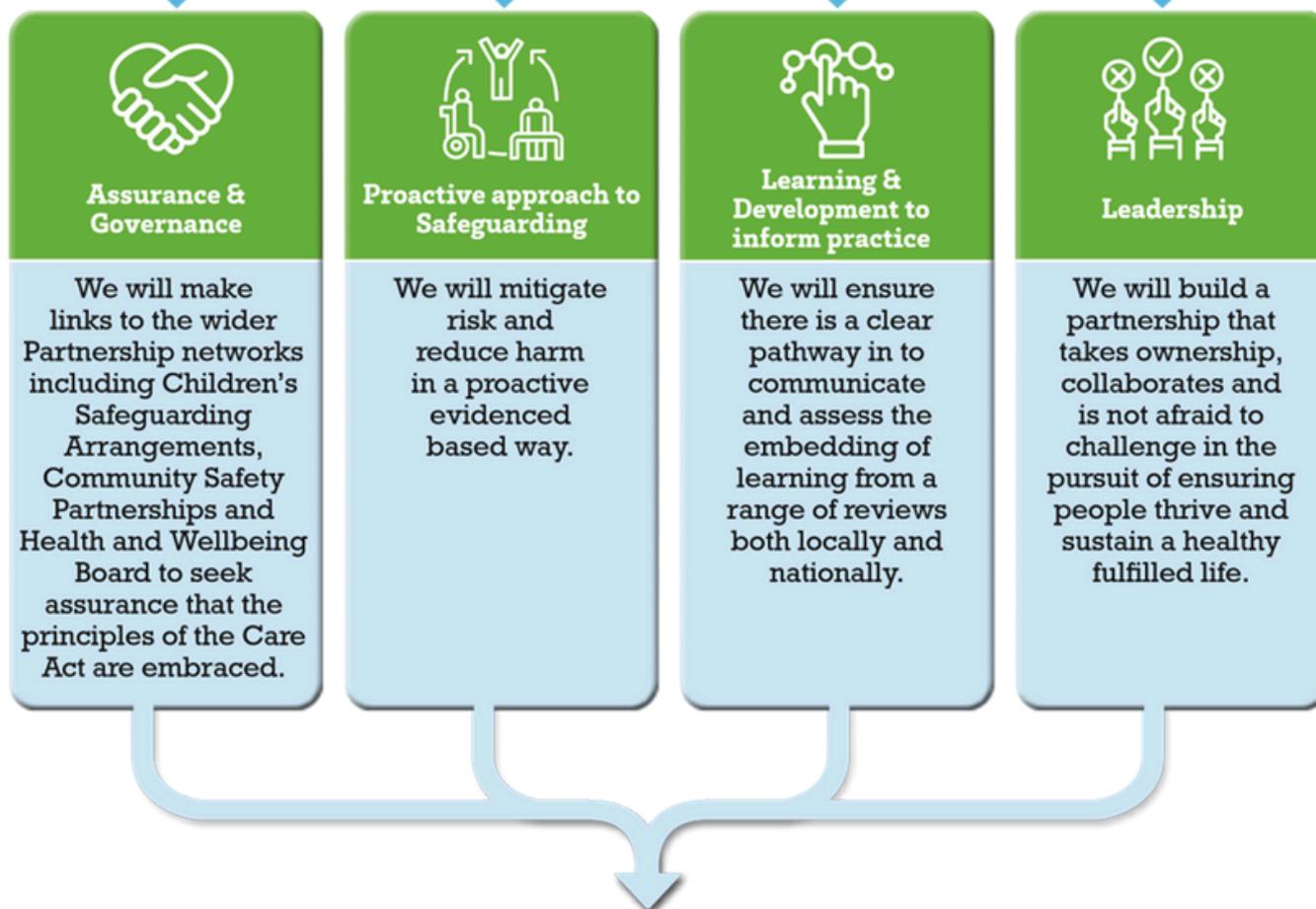
Strong multi-agency and multi-disciplinary working is vital to ensure adults at risk are supported and protected. Activity undertaken through the HSAPB is in collaboration with all partner agencies, communities and organisations who have a role to play in safeguarding.

STRATEGIC AIM OF THE HULL SAFEGUARDING ADULTS BOARD



AIMS

We will seek the Voice of the Person at every opportunity to have a smarter understanding of co-production and a citizen based approach through equality and diversity to safeguarding



To achieve these aims, the Board will:

- | | | | | | |
|---|--|-------------------------------|--|------------------------------------|---|
| have a culture that supports protection | work together on prevention strategies | work together to prevent harm | listen to the voice of clients and carers to deliver positive outcomes | know what to do when abuse happens | actively promote collaboration and commitment |
|---|--|-------------------------------|--|------------------------------------|---|

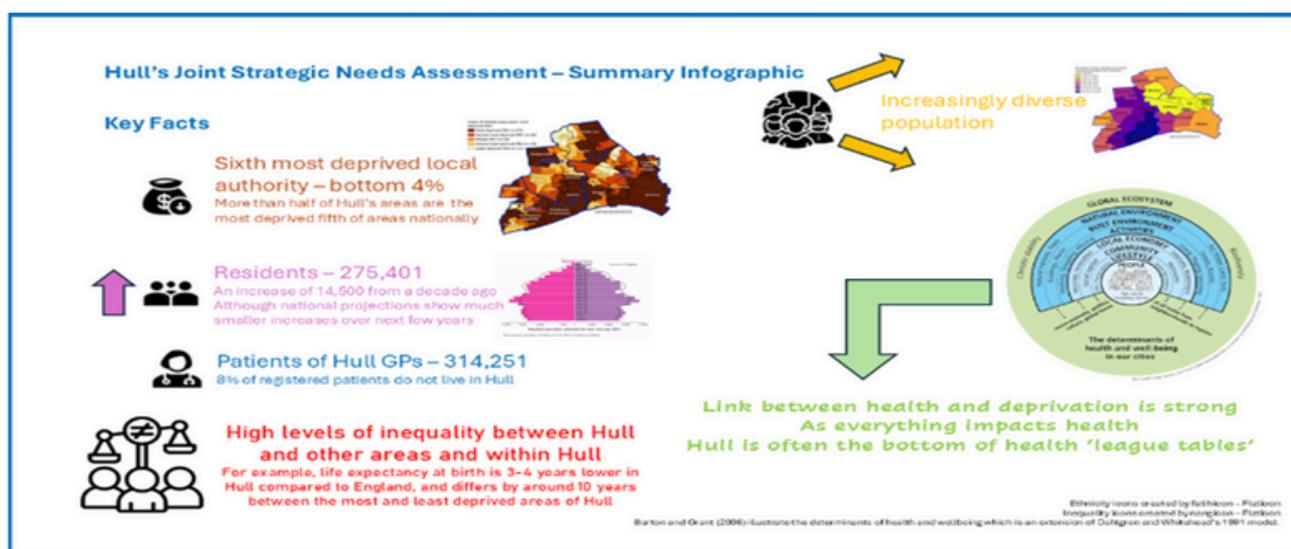
AREA PROFILE - POPULATION OF HULL

The population of Kingston Upon Hull is compact and highly urbanised with Hull being the most densely populated local authority in the Yorkshire and Humber region.

The Office for National Statistics estimates the overall population of the City of Hull to be approximately 275,401 (ons.gov.uk data from 2024), with a relatively even split between men and women. The estimated population shows an increase of 2322 from the 2023 mid-year estimate. Data from 2024 indicates that the average median age in Hull is 36 years which is lower than the national average (42 years). The ONS data indicates that 64.4% of the population of Hull are aged between 16 to 64 years, with 16 % of the population aged 65 and over.

Approximately 62,379 children (aged 0 to 17 account) for 23 per cent of the city's overall population indicating that Hull's population are relatively young in comparison to the England average.

The 2021 Census estimated that 91.8% of Hull's residents were white, with 83.9% being white British, 0.2% white Irish, 0.2% white Gypsy or Irish Traveller and 0.1% Roma. A further 7.4% were from other white backgrounds (including Eastern Europeans). Overall, 1.7% of residents had two or more ethnicities, 2.8% were Asian or Asian British, 1.9% were black, black British, black Caribbean or black African, 0.5% were Arabs and 1.3% were from other ethnic groups.



Key Facts – Summary Infographic, December 2025

POPULATION OF HULL

Hull is among the most deprived places in England.

Based on the Index of Multiple Deprivation 2025, Hull is the sixth most deprived upper-tier local authority in England (out of 153). Hull was ranked as the fourth most deprived upper-tier local authority in England (out of 151) based on the previous Index of Multiple Deprivation which was released in 2019.

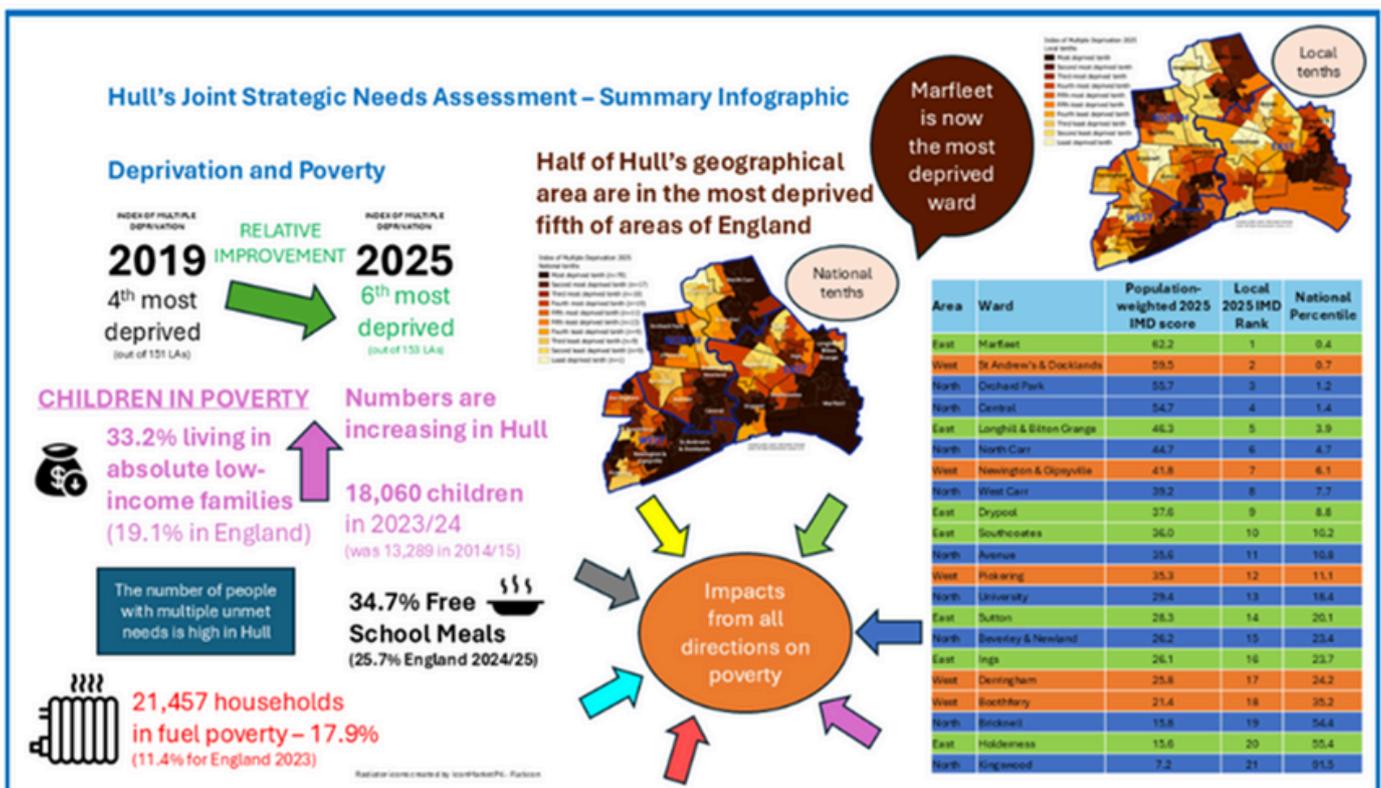
So the relative position of Hull in relation to overall deprivation has marginally improved in the last six years. This does not necessarily mean there has been an improvement in Hull as it is relative. It could simply denote that Hull has not deteriorated at the same level as some other local authorities. Blackpool, Middlesbrough, Manchester, Birmingham and Hartlepool are the five upper-tier local authorities that are more deprived compared to Hull based on the Index of Multiple Deprivation 2025.

Hull is in the top 10% most deprived local authorities for a number of IMD domains including income, health, crime and living environments.

More than a third (35%) of children are living in child poverty and the percentage of children eligible for free school meals in Hull is high, relative to England.

Overall, 87 (51.8%) of Hull's lower super output areas (geographical areas on which the Index of Multiple Deprivation is based) are in the most deprived fifth of areas of England with 10 (6.0%) of Hull's lower super output areas within the least deprived fifth of areas of England.

Social and economic conditions, such as poverty, poor quality housing and unstable jobs impact on individuals physical and mental health and are contributing factors to inequalities relating to life expectancy of people in Hull. The health of people in the Yorkshire and Humber region is poorer than the England average; health inequalities are closely linked to deprivation.



ADULT SOCIAL CARE SERVICES

Adult social care services are broadly structured by way of a front door service, assessment teams, active recovery teams (including assessment, planning and supporting independence) and longer-term care provision. The Adult Social Care MASH (Multi-Agency Safeguarding Hub) works closely with the HSAPB Business Unit and proactively contributes to the work undertaken, both in strategic development and operational delivery across the partnership.

The Adult Social Care Plan sets out how the wider Local Authority in Hull will support people now and, in the future, ensuring compliance with the Care Act 2014. The plan links into the ambitions of the Hull Community Plan and the Hull Council Plan.

The Hull Adult Social Care Three-Year Plan aligns closely with the Hull Safeguarding Adults Partnership Strategic Plan and ambitions, with shared priorities around preventing abuse, promoting safety, and ensuring that adults at risk are supported through a partnership-led, person-centred approach.

Through its focus on 'Making Safeguarding Personal', improving public awareness of how to raise concerns, analysing safeguarding themes, and working collaboratively to reduce risk, the plan directly contributes to HSAPB's objectives.



During the 2024/25 Adult Social Care Survey, 70.4% of respondents reported feeling safe.

Six ambitions in Hull's Community Plan:



Safe and welcoming neighbourhoods are a shared priority within Hull's Community Plan and the Adult Social Care Three-Year Plan, supporting people to live safely, independently, and as part of their communities.

The Hull Safeguarding Adults Partnership Board contributes to this ambition by working with partners to prevent abuse and neglect, improve awareness of safeguarding, and ensure risk is addressed in a person-centred way.

Through strong partnership working and a focus on Making Safeguarding Personal, the HSAPB helps create communities where people look out for one another, feel protected, and can live with dignity and confidence.

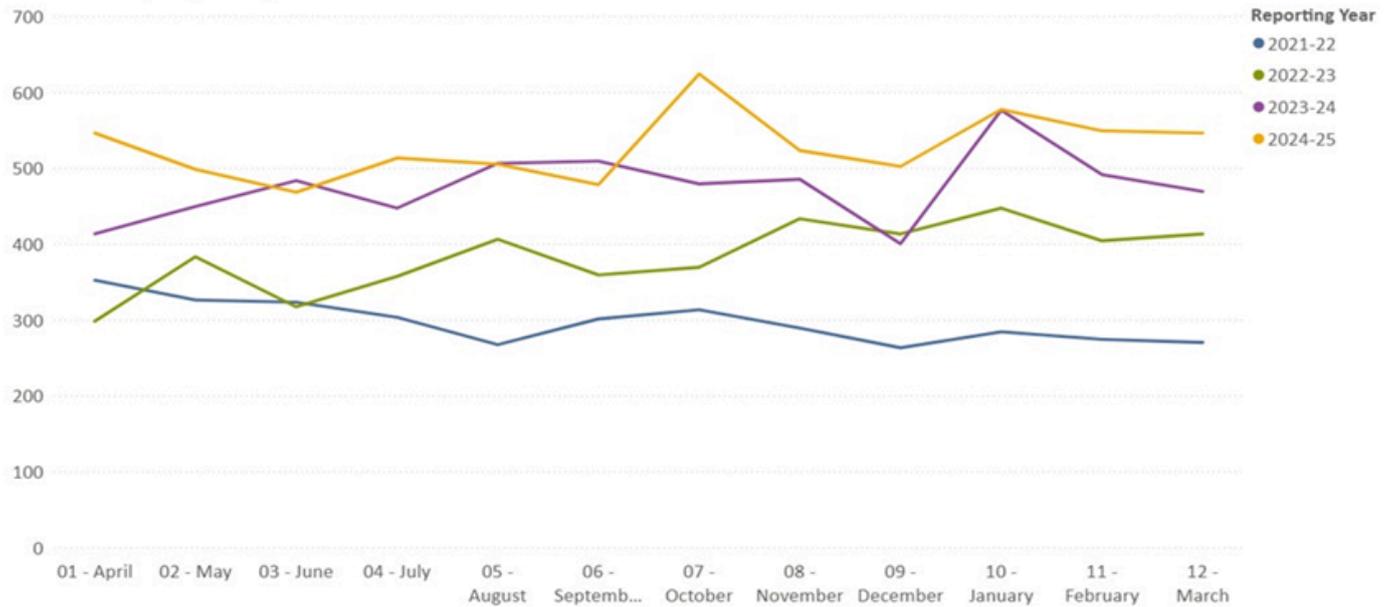
"We all want to experience love, friendship, and relationships, have meaning in our lives, and to live safely in the place we call home in communities where we look out for each other."
ASC Plan vision – 2025-2028

SAFEGUARDING DATA

The recorded number of safeguarding concerns raised to Hull City Council’s Safeguarding Adults team, from April 2024 to March 2025, totalled 6,345 over the year period, making the monthly average of contacts, 529. 1,420 of these contacts progressed to a safeguarding enquiry. This demonstrates an increase in safeguarding concerns over the reporting period.

SAFEGUARDING CONCERNS RAISED

Concerns by Reporting Year and Month

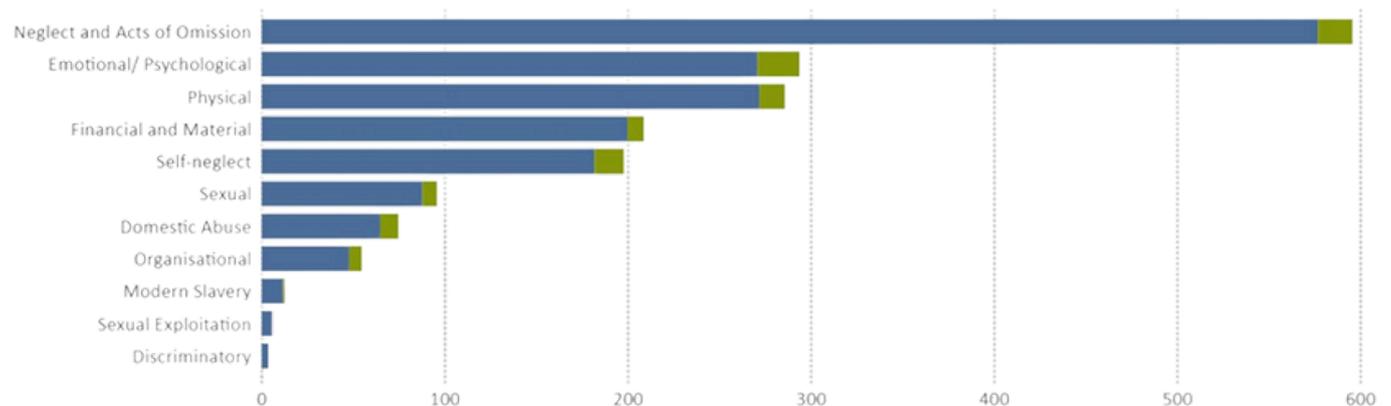


Source of data: contacts recorded on LAS where the contact was identified as a safeguarding concern. Year and month are both derived from the original date of the contact.

The bar chart and tables below illustrate the resulting section 42 or ‘other’ enquiries by the type of abuse reported for 2024/25. The category with the highest number of enquiries neglect and acts of omission, followed by emotional/psychological harm and physical harm.

CONCLUDED ENQUIRIES: TYPE OF ABUSE

● Section 42 Enquiry ● Other Enquiry

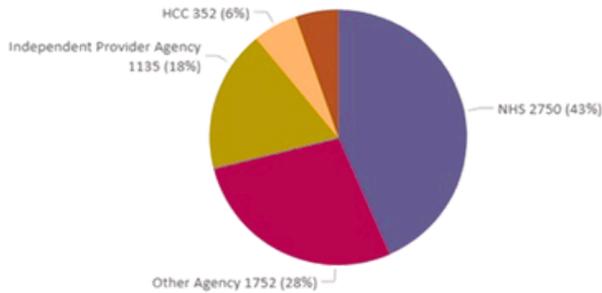


Enquiry Type	Discriminatory	Domestic Abuse	Emotional/ Psychological	Financial and Material	Modern Slavery	Neglect and Acts of Omission	Organisational	Physical	Self-neglect	Sexual	Sexual Exploitation
Section 42 Enquiry	4	65	271	200	12	577	48	272	182	88	6
Other Enquiry		10	23	9	1	19	7	14	16	8	

SAFEGUARDING DATA

SAFEGUARDING CONCERNS RECEIVED: SOURCE OF CONCERN

Source of Concerns



NHS Agency

NHS Agency	Count of Concern ID
Primary Community Health (GP, Community-based)	1351
Secondary Health (A&E, Hospital, OT, Ward, Hospice)	1399
Total	2750

Abuse Category by Source of Concern



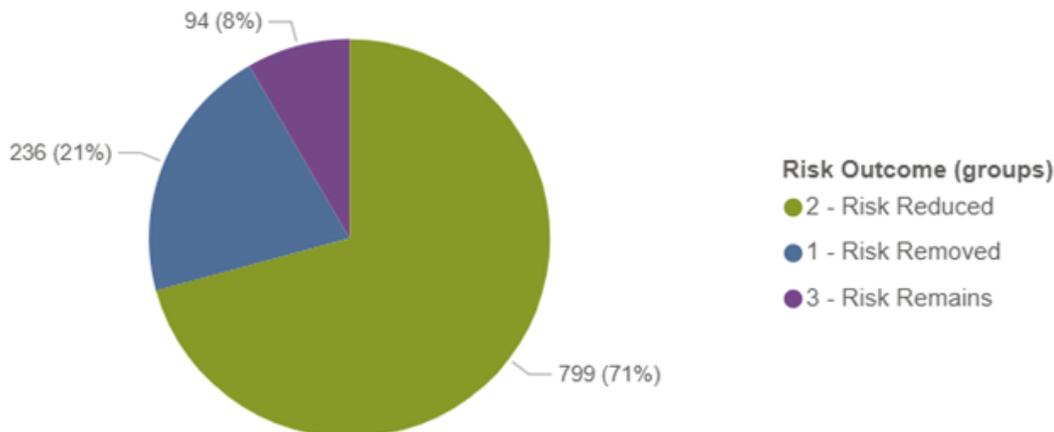
Type of Abuse

Type of Abuse	HCC	Independent Provider Agency	NHS	Other Adult	Other Agency
Emotional / Psychological	56	112	259	52	270
Neglect and Acts of Omission	31	135	298	58	194
Self-neglect	59	70	230	35	183
Physical	22	90	161	16	152
Financial and Material	30	39	97	38	137
Domestic Abuse	14	3	61	7	101
Sexual	6	25	41	6	43
Organisational	6	12	35	9	44
Modern Slavery	2	1	5		8
Discriminatory			1		8
Sexual Exploitation			3		1

A large proportion of safeguarding concerns are reported via the NHS, Ambulance service, care providers and police. Regular joint auditing activity takes place to ensure correct threshold applications and high quality information is shared by referrers.

RISK REDUCTION

Where a risk is identified within a safeguarding enquiry, this risk was reduced or removed 92% of the time in 2024/25, this is in line with national averages across local authorities in England.



MAKING SAFEGUARDING PERSONAL

It is essential that throughout safeguarding enquiries the person involved is asked about their desired outcomes. Of the 1,425 enquiries completed in 2024/25 64% of people were asked for their desired outcomes. A key target in 2025/26 is to improve on the proportion of people asked their desired outcomes. For those who did express a desired outcome, 96% had those outcomes fully or partially met which is very positive.

Concluded enquiries where the person was asked what their desired outcome would be

Persons asked for desired outcomes

907

Desired outcomes expressed

639 (70%)

Fully or partially achieved

615 (96%)

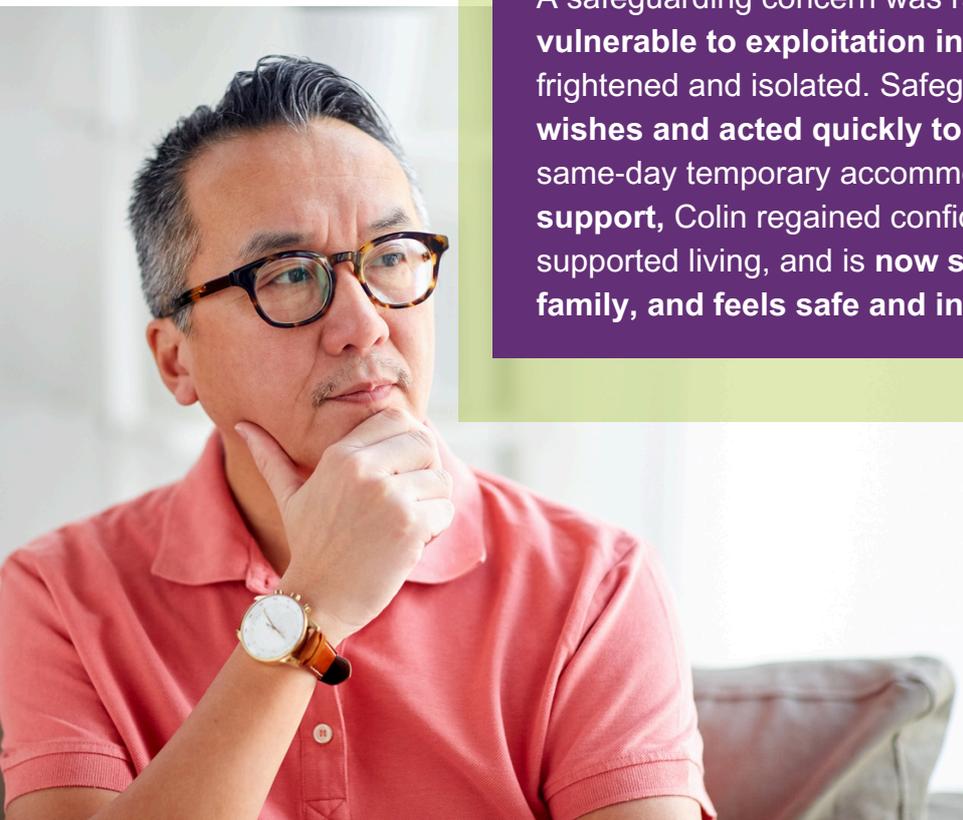
**DURING THE 2024/25 ADULT SOCIAL CARE SURVEY,
70.4% OF RESPONDENTS REPORTED FEELING SAFE.**

The Hull Safeguarding Adults Partnership Board (HSAPB) recognises that safeguarding is most effective when it is shaped by the voices of those it serves. In line with the Care Act 201, and the principles of Making Safeguarding Personal, we place lived experience at the heart of our work.

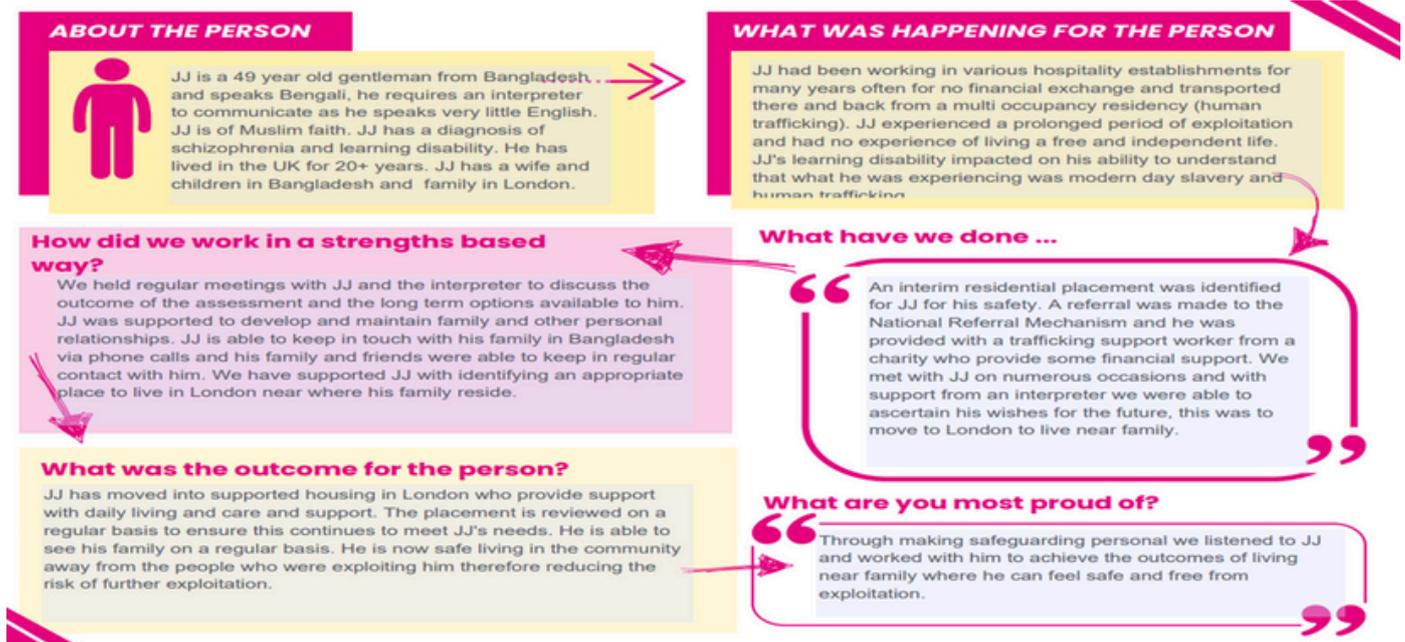
This approach ensures that safeguarding is not just a process but a partnership which delivers outcomes aligned with individual needs and aspirations.

A safeguarding concern was raised when **Colin became vulnerable to exploitation in his home**, leaving him frightened and isolated. Safeguarding officers **listened to his wishes and acted quickly to keep him safe**, arranging same-day temporary accommodation. **With continued support**, Colin regained confidence and independence, chose supported living, and is **now settled, reconnected with family, and feels safe and in control of his life.**

Hull Adult Social Care



ILLUSTRATING IMPACT: SAFEGUARDING



PARTNERSHIP BOARDS

Hull benefits from a strong network of partnership boards which ensure voices are heard, and influence safeguarding priorities.

THESE INCLUDE:

- **Older People's Partnership Board** – Advocates for older residents and promotes initiatives such as the Celebration of Older People Week.
- **Integrated Carers Partnership Board** – Brings carers together to shape the Carers Strategy and ensure their experiences inform service design.
- **Learning Disability Partnership Board** – Works with individuals, families, and professionals to champion inclusion and accessibility.
- **Autism Partnership Board** – Provides a platform for autistic individuals and partners to address service gaps and improve diagnostic pathways.

VOLUNTARY AND COMMUNITY SECTOR

Hull is very fortunate to be home to a large and diverse Voluntary, Community and Social Enterprise (VCSE) sector with their work including early intervention as well as social, mental health and emotional wellbeing/identity support.

The VCSE play a key role in supporting adults, communities, families and children in Hull. VCSE is represented within the HSAPB arrangements at all levels, including within subgroups and task & finish groups.

The HSAPB Strategic Delivery Group is co-chaired by the Interim Chief Officer from Forum CIO and the Adults Social Care Strategic Lead for Quality and Partnerships. This ensures that the role of VCSE is reflected and integral throughout our work.



Building relationships, and understanding the needs of communities in Hull, is imperative and the VCSE sector drives and supports this work, linking closely with all partnerships in Hull, including the HSAPB.

The regular VCSE Assembly brings together relevant agencies within the VCSE sector and themes from these meetings are fed back into safeguarding partnership meetings as appropriate, ensuring the continual link between VCSE and statutory services.

Information is shared through Forum and Hull CVS newsletters, direct updates via meetings and bulletins and through the quarterly VCSE Designated Safeguarding Lead Peer Support Meeting. Safeguarding training is also delivered by the Sector Support Safeguarding Co-Ordinator, hosted by Forum CIO. **Visit [Sector Connect](#)**

During this reporting period the 'Lived Experience Collective' have worked with agencies to deliver training and learning events to amplify the power of voice, emphasising that 'real change starts with real voice'. HSAPB have been fortunate to have the opportunity to work with the Lived Experience Collective to strength our co-production work and to ensure that we are continually improving the way in which we listen to people so that this is at the forefront of all our work.

[Visit FORUM](#)

HUMBERSIDE POLICE

Humberside Police Force covers an area of 1,250 square miles, within this there are 4 unitary councils (of which Kingston Upon Hull is one) and over 230 town and parish councils.

A quarter of the Humberside Police Force population live in a rural area, however, in contrast, over a fifth of the Humberside Police Force area includes the 10% most deprived places in England.



As of March 2025, there were a total of 2311 Police officers, 149 PCSO's, 115 Special Constables, 97 Volunteers and 1420 support staff. In the 12 months to March 2025, Humberside Police recorded 93705 crimes with a positive outcome rate of 20.1%. Humberside Police arrest rate was 17.7% per 1000 population with 18326 suspects arrested across the force.

Humberside Police - PEEL assessment (October 24)
Outstanding <ul style="list-style-type: none">Preventing and deterring crime and anti-social behaviour, and reducing vulnerability.Protecting Vulnerable people.Building, supporting and protecting the workforce.
Good <ul style="list-style-type: none">Police Powers and treating the public fairly and respectfully.Responding to the public.Managing offenders and suspects.Leadership and force management.
Requires improvement <ul style="list-style-type: none">Investigating crime.

As of March 2025, there were a total of 2311 Police officers, 149 PCSO's, 115 Special Constables, 97 Volunteers and 1420 support staff. In the 12 months to March 2025, Humberside Police recorded 93705 crimes with a positive outcome rate of 20.1%. Humberside Police arrest rate was 17.7% per 1000 population with 18326 suspects arrested across the force.

During 2024, Humberside Police were inspected by His Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS). A PEEL assessment was conducted which considered police effectiveness, efficiency and legitimacy.

All adult safeguarding referrals continued to be reviewed by Humberside Police via the Vulnerability Hub, helping ensure adults at risk received the most suitable support. Officers maintained a strong commitment to community protection, using civil orders, coordinating with partner agencies and supporting victims.

Twenty-two Stalking Prevention Orders were actively managed, with teams carrying out checks, investigating offences and improving victim safety. The Domestic Abuse Investigation & Safeguarding Team handled specialist investigations and progressed 216 Domestic Violence Protection Notices and Orders. High-risk offenders were closely monitored through the MATAAC programme to reduce further harm.

The Humberside Police Negotiator Cadre provided 24-hour suicide intervention, responding to people in crisis and preventing loss of life. In Hull, negotiators attended 11 incidents—mostly on bridges and near the riverbank—and ensured everyone involved was taken somewhere safe.

Partnership work across the region continued through MACAP and Op Bombardier, helping identify vulnerable adults, disrupt organised crime activity and strengthen consistent multi-agency support.

THE HUMBER AND NORTH YORKSHIRE INTEGRATED CARE BOARD (ICB)

The Humber and North Yorkshire Integrated Care Board (ICB) is a statutory organisation responsible for overseeing £4.2 billion of NHS spending and performance for approximately 1.7 million people in the region. Its primary role is to ensure that health services are effective, high-quality, and integrated to improve the health and wellbeing of local residents while reducing health inequalities.

Our strategy on a page

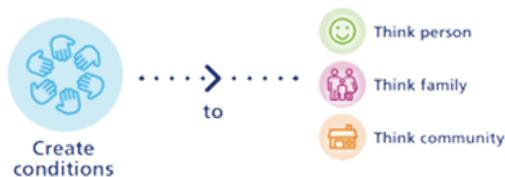
Our ambition is:

for everyone in our population to live longer, healthier lives by narrowing the gap in healthy life expectancy between the highest and lowest levels in our communities by 2030 and increasing healthy life expectancy by five years by 2035.

To reach that ambition our **vision** is to ensure that all our people:



To deliver the ambition and vision, our **intentions** are to:



In accordance with the Care Act 2014, the Health and Social Care Act 2017, the Children Act 1989 and the Children Act 2004, the NHS Humber and North Yorkshire Integrated Care Board (HNY ICB), as with all other NHS bodies has a statutory duty to ensure that it makes arrangements to safeguard and promotes the welfare of children and young people, and to protect adults from abuse or the risk of abuse, reflecting the needs of the population it serves.

As a commissioner of local health services, HNY ICB also acts to assure itself that it has appropriate arrangements in place to seek safeguarding assurance from commissioned services and organisations. All health organisations are required to adhere to the guidance and legislation outlined in the Safeguarding Children, Young People and Adults at Risk in the NHS: Safeguarding Accountability and Assurance Framework (SAAF) (NHSE, 2024).

[Read the ICB Annual Report](#)

This framework sets out what staff working in NHS-funded care and commissioning must do to keep people safe. The Executive Director of Nursing for Humber and North Yorkshire ICB oversees this work by supporting strong safeguarding systems that protect people from harm. The ICB has clear processes in place to meet national safeguarding duties and report on progress.

To meet its statutory role, the ICB checks that its commissioned services have the right safeguarding measures in place. NHS England regularly requests audits, such as checks on multi-agency safeguarding, Child Death Review processes, and publication of a modern slavery statement. The findings help drive improvements across the ICB. Quarterly reports to NHS England continue to show confidence in safeguarding arrangements during 2024/25.

LEARNING AND DEVELOPMENT

Having a culture of continuous learning, and development of practice, is a priority throughout all work undertaken across the Hull Safeguarding Adults Partnership Board. We are committed to having a continued focus on always seeking to reflect on practice to understand how effective our work has been in improving outcomes.

SAFEGUARDING ADULT REVIEWS (SARS)

Safeguarding Adults Board must arrange for a review of a safeguarding case relating to an individual if:

- the person has died and the SAB suspects that the death resulted from abuse or neglect (whether or not the Local Authority had been alerted to the abuse or neglect prior to death); or
- the person is alive, but the SAB knows or suspects that they have experienced serious abuse or neglect; and
- there is a reasonable cause for concern about how the SAB, its members or other persons involved worked together to safeguard the adult.

Each member of the Safeguarding Adults Board must co-operate and contribute to the Safeguarding Adults Review. The purpose of a Safeguarding Adults Review is not to apportion blame but to identify learning and decide how to apply this to future cases.

During this reporting period, the referral pathway has been strengthened for agencies to refer to the HSAPB when it is identified that criteria may be met for a SAR; or alternative quality assurance activity would support practice improvement informed by wider system learning linked to an adult at risk.

Monthly HSAPB SAR Panel meetings are held to discuss all referrals and agree how best to progress learning (including through a review, multi-agency audit or individual agency learning). Panels have met monthly throughout the year with consistent agency representation from police, health and local authority, with additional relevant agencies in attendance, when required. The panels are chaired by the Head of Safeguarding Partnerships and Humberside Police, with equitable input from all relevant agencies.

If criteria are met for a review to commence, then oversight is provided by the HSAPB Independent Chair and the HSAPB Executive Board. Reviews are co-ordinated and actioned through the HSAPB Business Unit, either through our newly introduced 'Line of Sight' process, or through the identification of an independent author. 'Line of Sight' meetings are now a regular feature of assurance activity and are equitable to a 'deep dive audit' (through individual agency pre-analysis and impact chronologies), followed by multi-agency reflective discussion and shared identification of learning, research and resources to support future practice. Key messages are disseminated widely across the partnerships, through 7-minute guides and short briefings in the form of a power-point presentation to strengthen future practice.

SAFEGUARDING ADULT REVIEWS (SARS)

The 'Line of Sight' process is proving to be agile and responsive and directly involves practitioners in the learning process. Feedback from partners across the HSAPB has been very positive in terms of practitioners and agencies feeling that this is a supportive and impactful process for learning, which has positively impacted on practice.

Towards the latter end of this reporting period, the HSAPB governance framework was strengthened to ensure a tailored and flexible approach to learning to maximise impact. This has included the introduction of the HSAPB Learning from Reviews Subgroup. The subgroup supports with driving forward impactful learning from reviews and ensures the progress of plans. The subgroup is chaired by the Hull City Council Head of Safeguarding and Mental Health and a Detective Chief Inspector for Humberside Police and considers learning from reviews, both locally and nationally, to ensure that this translates into impactful practice. This subgroup will be pivotal in supporting the future identification of gaps in service provision, changes to policy and procedure and embedding learning into daily practice.

During this reporting period the Hull Safeguarding Adults Partnership Board received 12 referrals for consideration in relation to a Safeguarding Adult Review commencing. A multi-agency Safeguarding Adults Review Panel (SAR Panel) was held to consider all referrals, and how best impactful learning could take place.

One SAR commenced during this reporting period (led by an independent reviewer) which will be detailed within the next reporting period annual report. A number of discretionary learning reviews (discretionary SARs) and independent agency reviews were undertaken as although criteria were not felt to be met for a SAR it was agreed that there were still key opportunities for learning across the system to improve our safeguarding responses.

Key learning themes identified during this period included the need for increased professional curiosity, understanding responsibilities in relation to the Mental Capacity Act (particularly when assessing a person's capacity when they were using drugs), practitioners knowledge and application of the Care Act (particularly regarding needs assessments and consent), the importance of accurate and timely record keeping, and the need for prompt escalation and resolution where practice was not at the required standard. Activity is continuing to drive forward all of these practice development areas.

Examples of learning from individuals' experiences which took place during this reporting period included work undertaken alongside a health establishment relating to the support and visibility of adults who may be vulnerable. Positive practice was identified including home visits conducted and links made with relevant services. In terms of strengthening future practice, reflections were held around ensuring a whole family approach and ensuring regular health checks were conducted. In addition, practice was strengthened in relation to referral processes and quality. Training and reflective learning discussions were held and briefings disseminated in the form of a 'What If' card.

LEARNING AND DEVELOPMENT

Work has been driven forward during this reporting period to progress learning from previous SARs. This has included strengthening our collective response to exploitation and cuckooing across the systems, being professionally curious and supporting those who are self-neglecting. Towards the latter end of this reporting period, joint work took place between Hull and East Riding Safeguarding Adults Partnership Board to refresh the Multi-Agency Risk Management process (MARM).

A joint adults and children's escalation procedure has now been implemented to ensure a uniformed and prompt response to any areas of unresolved risk. Learning is widely shared across partnership forums within Hull with feedback continually gathered from practitioners as to how we can further strengthen practice.

The Hull Safeguarding Adults Partnership Board Quality Assurance Subgroup (HSAPB QAS) links closely with the HSAPB Learning from Reviews Subgroup and the chair is a core member of the SAR Panel. Quality assuring work undertaken to support adults at risk, and the impact of this on improving outcomes for adults, is a core function of the Hull Safeguarding Adults Partnership Board and the subgroup has been very impactful during this reporting period in driving forward practice improvement.

The HSAPB QAS is accountable for the delivery of multi-agency audits, and oversight of audit actions. Safeguarding performance data is shared within the group. The audit group is well attended by all organisations across the partnership, feedback is always positive and involves reflection and considerations for practice improvements both internally and across the HSAPB. Subgroup membership includes the training and development team and influences the development and implementation of relevant training that is needed.

At each meeting an agency is asked to bring a good news story highlighting the good practice across the partnerships that takes place. National learning has also been considered including the National SAR Analysis.



LEARNING AND DEVELOPMENT



- **Interagency escalation and resolution processes** - the outcomes from the audit included the implementation of the Hull and East Riding All Age Escalation Process (attach link) and the development of a list of contacts across the partnership for escalation processes. Work was also undertaken to increase collaboration between the Hull Safeguarding Adults Team and Humberside Police in relation to Sec 42 enquiries and strategy meetings (attach link to audit).

- **How organisations respond to organisational abuse** – outcomes included the development of a 'What If' card linked to organisational abuse and strengthening agency referrals through the Quality Reporting Form. Organisational abuse was a theme in safeguarding week with webinars being held to raise awareness of this topic and to support effective responses from agencies.



Joint learning has also taken place with other boards including through LeDeR reviews, the Child Death Review (CDR) processes, Domestic Abuse Related Death Reviews (DARDR) and reviews undertaken under the Hull Safeguarding Children Partnership. This collaborative approach across the partnerships has supported broader system-wide learning.

Joint activity has included a learning conference focused on 'professional curiosity', involving key partners from multi-agency boards, fostering cross-sector collaboration and shared learning. The event emphasised the importance of professionals being continually curious - a core theme across both child and adult safeguarding review - and its role in enhancing understanding and improving outcomes for adults, children and families. Feedback from the 50 attendees reflected the event's emotional impact and practical relevance, with comments highlighting deep reflection and renewed commitment to safeguarding practice.



ACTIVITY IN HULL FOR NATIONAL ADULT SAFEGUARDING WEEK 2024

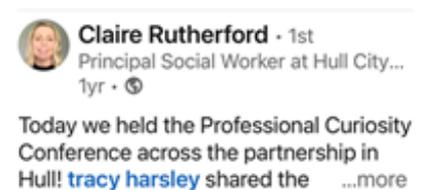
National Adult Safeguarding Week took place from 18–22 November 2024. During this period, the Hull Safeguarding Adults Partnership Board collaborated with the East Riding Safeguarding Adults Board and partner organisations, including the Humber and North Yorkshire Integrated Care Board, Hull City Council, and Humberside Fire and Rescue Service, to deliver a comprehensive programme of events.

The week exemplified the Ann Craft Trust’s core theme of “Working in Partnership”, featuring a series of activities aimed at strengthening awareness of how to identify and support adults at risk.



Highlights included information being widely shared across social media channels and a programme of free virtual sessions delivered by agencies across Hull and East Riding, for both professionals and the public.

Topics covered included learning from Safeguarding Adult Reviews, developing professional curiosity, recognising and responding to exploitation, and understanding mental capacity.



“Fabulous speakers who really spoke with passion and honesty which enabled reflection and deep thinking in both areas of how I can now live this into my day-to-day practice”
Social Worker Hull City Council

“A really remarkable day. A rollercoaster of emotions and a reminder of why I became a nurse”
CHCP nurse practitioner.

ACTIVITY IN HULL FOR NATIONAL ADULT SAFEGUARDING WEEK 2024

Analysis from this activity showed commercials were aired 117 times during the week and reached an audience of 48,490, at any one given time. Feedback from Nation Radio included examples of members of the public being directed to Hull Local Authority Adults Safeguarding Front Door to enable support to be provided.

The Public Health Bus was placed across venues in Hull and East Riding throughout the weeklong campaign, raising awareness of safeguarding adults, facilitated by City Health Care Partnership and supported by organisations from across the partnership. Pop-up stalls were set up, including in locations such as St Stephen's Shopping Centre in Hull City Centre and North Point Shopping Centre to maximise visibility and public engagement. The event was a success with positive feedback received from across the partnership and a high level of engagement.



CONCLUSION AND FORWARD PLAN NEXT STEPS 2025/2026

This report recognises the continual hard work and commitment demonstrated by all agencies who play a vital role in working to improve the lives of adults at risk. Together, we strive to continually improve our responses to supporting adults at risk and to ensure that our safeguarding response in Hull remains proactive, person-centred, and effective.

Strong relationships with all key partners and relevant agencies will remain at the forefront of our practice. These partnerships enable us to drive forward improvements, share learning, and respond collectively to emerging challenges. Collaboration is not just a principle—it is the foundation of our success.

A developing and continued focus will be on Making Safeguarding Personal. We are committed to ensuring that the views of adults in need of support, and those of their family networks, are heard and acted upon. This will remain central to our work, so that safeguarding interventions make a positive and tangible difference to people's lives.

During our next reporting period, the current foundations will continue to be built on to further improve and strengthen our drive for good practice and ensuring that learning from quality assurance activity is impactful. Through a culture of high support and high challenge we will continue in our commitment to continuous improvement.

We will continue to embed a framework that ensures findings from Safeguarding Adults Reviews (SARs) and other quality assurance activity, leads to meaningful change. Our ambition is to ensure that we are demonstrating impact from learning, leading to improved practice which will ultimately lead to improved outcomes for adults and their wider networks. Key priorities identified from current quality assurance activity includes the HSAPB having a focus on our response to adults who experience self-neglect and the HSAPB working across all relevant systems and partnerships to ensure our response to exploitation is effective.



CONCLUSION AND FORWARD PLAN NEXT STEPS 2025 / 2026

We will continue to develop new and innovative ways to share learning and key messages through ensuring effective training for all practitioners and volunteers who work to safeguard adults, and their family networks, across Hull.

It is important that we continue to explore, and maximise, the opportunity for joint working on shared priorities with other key strategic partnerships and continue to have in place effective independent scrutiny which will provide assurance that our work is effective and accountable. The Hull Safeguarding Adults Partnership Board will continue to drive further improvement through the agreed strategic priorities and through sub-group activity, both under the governance structure of Hull Safeguarding Adults Partnership Board, and through the continuation of embedding collaborative work. The Hull Safeguarding Adults Partnership Board will continue to strengthen and evidence its own effectiveness through continual evaluation, scrutiny and rigorous constructive challenge, ensuring governance arrangements remain robust, and sharing leadership responsibilities among partners.

Our commitment is clear; to work together in partnership, listen to those we support, learn from experience, and continually improve safeguarding practice. Through these efforts, we aim to demonstrate that the work of the Hull Safeguarding Adults Partnership Board is making a real and positive difference to the lives of adults at risk in our city.



A handwritten signature in black ink, appearing to read 'Lisa Davidson'.

**HEAD OF
SAFEGUARDING PARTNERSHIPS**

SAFEGUARDING

Accessibility

If this document does not meet your accessibility requirements, or if you need information provided in a different format (such as accessible PDF, large print, easy read, audio recording or braille) please contact Adults Delivering Differently at -

email: Adultsdd@hullcc.gov.uk

telephone: 01482 300 300

